

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 4995

Mr. SANTORUM. I call up amendment No. 4995 and ask for the yeas and nays on that amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

Mr. SANTORUM. I yield the floor to the Senator from Mississippi, so we can all go home.

AMENDMENTS NOS. 4979 AND 4980, WITHDRAWN

Mr. COCHRAN. Earlier tonight, the Senate adopted two amendments offered by the Senator from Nebraska, Mr. KERREY. These were modifications of previous amendments that he had filed and were at the desk.

I, therefore, ask unanimous consent to withdraw amendments Nos. 4979 and 4980, offered previously by the Senator from Nebraska, Senator KERREY.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments (Nos. 4979 and 4980) were withdrawn.

Mr. COCHRAN. Mr. President, there have been cleared two additional amendments—one we offered earlier and had withdrawn, and another amendment.

I will send one up on behalf of Mr. SMITH of New Hampshire, dealing with rural utilities assistance program, and the other offered on behalf of the Senator from Idaho, Mr. CRAIG, and others.

AMENDMENTS NOS. 5000 AND 5001, EN BLOC

Mr. COCHRAN. Mr. President, I send two amendments to the desk, en bloc, and ask for their immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Mississippi [Mr. COCHRAN] proposes amendments numbered 5000 and 5001, en bloc.

Mr. COCHRAN. Mr. President, I ask unanimous consent that reading of the amendments be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments are as follows:

AMENDMENT NO. 5000

(Purpose: To provide that the town of Berlin, New Hampshire, shall be eligible during fiscal year 1997 for a grant under the rural utilities assistance program)

On page 47, line 17, before the period, insert the following: "Provided further, That, notwithstanding section 306(a)(7) of the Consolidated Farm and Rural Development Act (7 U.S.C. 1926(a)(7)), the town of Berlin, New Hampshire, shall be eligible during fiscal year 1997 for a grant under the rural utilities assistance program".

AMENDMENT NO. 5001

(Purpose: To require a review and report on the H-2A non immigrant worker program)

At the end of the matter proposed to be inserted by the amendment, insert the following:

SEC. . REVIEW AND REPORT ON H-2A NON IMMIGRANT WORKERS PROGRAM.

(a) SENSE OF THE CONGRESS.—It is the sense of the Congress that the enactment of this Act may impact the future availability of an adequate work force for the producers of our Nation's labor intensive agricultural commodities and livestock.

(b) REVIEW.—The Comptroller General shall review the effectiveness of the H-2A nonimmigrant worker program to ensure that the program provides a workable safety valve in the event of future shortages of domestic workers after the enactment of this Act. Among other things, the Comptroller General shall review the program to determine—

(1) that the program ensures that an adequate supply of qualified United States workers is available at the time and place needed for employers seeking such workers after the date of enactment of this Act;

(2) that the program ensures that there is timely approval of applications for temporary foreign workers under the H-2A nonimmigrant worker program in the event of shortages of United States workers after the date of enactment of this Act;

(3) that the program ensures that implementation of the H-2A nonimmigrant worker program is not displacing United States agricultural workers or diminishing the terms and conditions of employment of United States agricultural workers; and

(4) if and to what extent the H-2A nonimmigrant worker program is contributing to the problem of illegal immigration.

(c) REPORT.—Not later than December 31, 1996, or three months after the date of enactment of this Act, whichever is sooner, the Comptroller General shall submit a report to Congress setting forth the findings of the review conducted under subsection (b);

(d) DEFINITIONS.—As used in this section—

(1) the term "Comptroller General" means the Comptroller General of the United States; and

(2) the term "H-2A nonimmigrant worker program" means the program for the admission of nonimmigrant aliens described in section 101(a)(15)(H)(ii)(a) of the Immigration and Nationality Act.

Mr. COCHRAN. Mr. President, I am authorized to announce to the Senate on behalf of the Senator from Arkansas that these two amendments have been cleared on both sides of the aisle.

The PRESIDING OFFICER. If there is no further debate, without objection, the amendments are agreed to.

The amendments (No. 5000 and No. 5001) were agreed to.

Mr. COCHRAN. Mr. President, I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

MORNING BUSINESS

(During today's session of the Senate, the following business was transacted.)

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Monday, July 22, the Federal debt stood at \$5,169,928,910,388.19.

On a per capita basis, every man, woman, and child in America owes \$19,483.10 as his or her share of that debt.

REPORT OF A NOTICE CONCERNING THE CONTINUATION OF THE IRAQI EMERGENCY—MESSAGE FROM THE PRESIDENT—PM 164

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

To the Congress of the United States:

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the Iraqi emergency is to continue in effect beyond August 2, 1996, to the *Federal Register* for publication.

The crisis between the United States and Iraq that led to the declaration on August 2, 1990, of a national emergency has not been resolved. The Government of Iraq continues to engage in activities inimical to stability in the Middle East and hostile to United States interests in the region. Such Iraqi actions pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interests of the United States. For these reasons, I have determined that it is necessary to maintain in force the broad authorities necessary to apply economic pressure on the Government of Iraq.

WILLIAM J. CLINTON.

THE WHITE HOUSE, July 22, 1996.

MESSAGES FROM THE HOUSE

At 11:22 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 3159. An act to amend title 49, United States Code, to authorize appropriations for fiscal years 1997, 1998, and 1999 for the National Transportation Safety Board, and for other purposes.

H.R. 3267. An act to amend title 49, United States Code, to prohibit individuals who do not hold a valid private pilots certificate from manipulating the controls of aircraft in an attempt to set a record or engage in an aeronautical competition or aeronautical feat, and for other purposes.

H.R. 3536. An act to amend title 49, United States Code, to require an air carrier to request and receive certain records before allowing an individual to begin service as a pilot, and for other purposes.

H.R. 3665. An act to transfer to the Secretary of Agriculture the authority to conduct the census of agriculture.

H.R. 3845. An act making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District

for the fiscal year ending September 30, 1997, and for other purposes.

ENROLLED BILLS SIGNED

The message also announced that the Speaker has signed the following bills:

H.R. 3161. An act to authorize the extension of nondiscriminatory treatment (most-favored-nation treatment) to the products of Romania.

H.R. 497. An act to create the National Gambling Impact and Policy Commission.

At 2:02 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House agrees to the amendment of the Senate to the bill (H.R. 3107) to impose sanctions on persons making certain investments directly and significantly contributing to the enhancement of the ability of Iran or Libya to develop its petroleum resources, and on persons exporting certain items that enhance Libya's weapons or aviation capabilities or enhance Libya's ability to develop its petroleum resources, and for other purposes.

At 4:54 p.m., a message from the House of Representatives, delivered by Mr. Hays, and one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 1627. An act to amend the Federal Insecticide, Fungicide, and Rodenticide Act and the Federal Food, Drug, and Cosmetic Act, and for other purposes.

MEASURES REFERRED

The following bills were read the first and second times by unanimous consent and referred as indicated:

H.R. 3267. An act to amend title 49, United States Code, to prohibit individuals who do not hold a valid private pilots certificate from manipulating the controls of aircraft in an attempt to set a record or engage in an aeronautical competition or aeronautical feat, and for other purposes; to the Committee on Commerce, Science, and Transportation.

H.R. 3536. An act to amend title 49, United States Code, to require an air carrier to request and receive certain records before allowing an individual to begin service as a pilot, and for other purposes; to the Committee on Commerce, Science, and Transportation.

H.R. 3845. An act making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 1997, and for other purposes; to the Committee on Appropriations.

MEASURES PLACED ON THE CALENDAR

The following measure was read the first and second times by unanimous consent and placed on the calendar:

H.R. 3159. An act to amend title 49, United States Code, to authorize appropriations for fiscal years 1997, 1998, and 1999 for the National Transportation Safety Board, and for other purposes.

ENROLLED BILLS PRESENTED

The Secretary of the Senate reported that on July 18, 1996 he had presented

to the President of the United States, the following enrolled bills:

S. 966. An act for relief of Nathan C. Vance, and for other purposes.

S. 1899. An act entitled the Mollie Beattie Wilderness Area Act.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-3514. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "United States Standards for Grades of Frozen Green and Frozen Wax Beans," received on July 19, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3515. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Oranges and Grapefruit Grown in the Lower Rio Grande Valley in Texas," received on July 22, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3516. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Nectarines and Peaches Grown in California," received on July 22, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3517. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Tobacco Inspection," received on July 19, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3518. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of nine rules including a rule entitled "The Public Housing Management Assessment Program," (FR4048, 3567, 3970, 3447, 3977, 3331, 3957, 3902, 4069) received on July 19, 1996; to the Committee on Banking, Housing, and Urban Affairs.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. JEFFORDS, from the Committee on Appropriations, with amendments:

H.R. 3845. A bill making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 1997, and for other purposes (Rept. No. 104-328).

By Mr. HATFIELD, from the Committee on Appropriations:

Special Report entitled "Revised Allocation to Subcommittees of Budget Totals from the Concurrent Resolution for Fiscal Year 1997" (Rept. No. 104-329).

By Mr. SHELBY, from the Committee on Appropriations, with amendments:

H.R. 3756. A bill making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 1997, and for other purposes (Rept. No. 104-330).

By Mr. STEVENS, from the Committee on Governmental Affairs, with an amendment

in the nature of a substitute and an amendment to the title:

S. 88. A bill to increase the overall economy and efficiency of Government operations and enable more efficient use of Federal funding, by enabling local governments and private, nonprofit organizations to use amounts available under certain Federal assistance programs in accordance with approved local flexibility plans (Rept. No. 104-331).

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. HOLLINGS (for himself, Mr. THURMOND, Mr. ROBB, Mr. WARNER, Mr. ROCKEFELLER, Mr. D'AMATO, Mr. HELMS, Mr. FAIRCLOTH, Mr. COHEN, Ms. SNOWE, Mr. CAMPBELL, and Mr. FORD):

S. 1982. A bill to provide a remedy to damaging imports of men's and boys' tailored wool apparel assembled in Canada from third country fabric and imported at preferential tariff rates; to the Committee on Finance.

By Mr. INOUE (for himself, Mr. MCCAIN, and Mr. AKAKA):

S. 1983. A bill to amend the Native American Graves Protection and Repatriation Act to provide for Native Hawaiian organizations, and for other purposes; to the Committee on Indian Affairs.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HOLLINGS (for himself, Mr. THURMOND, Mr. ROBB, Mr. WARNER, Mr. ROCKEFELLER, Mr. D'AMATO, Mr. HELMS, Mr. FAIRCLOTH, Mr. COHEN, Ms. SNOWE, Mr. CAMPBELL, and Mr. FORD):

S. 1982. A bill to provide a remedy to damaging imports of men's and boys' tailored wool apparel assembled in Canada from third country fabric and imported at preferential tariff rates; to the Committee on Finance.

THE EMERGENCY SAFEGUARD ACT OF 1996

Mr. HOLLINGS. Mr. President, I rise today to introduce legislation to correct a grievous error committed by U.S. negotiations in the final hours of the NAFTA negotiations. This error has ripped apart the social fabric of dozens of communities as factory after factory in the wool and wool apparel industry have shut their doors. Let me state for the record that I supported the Canadian Free-Trade Agreement, but I was a vigorous opponent of the North American Free-Trade Agreement. The bill I introduced today is not aimed at scuttling the NAFTA. At another time I will debate the merits of the NAFTA. Instead the bill is designed to close a loophole in the NAFTA that has exposed the wool and wool apparel industry to a tidal wave of Canadian imports and has left the industry without a fundamental right to impose a safeguard against import surges. How this industry lost its right to impose a safeguard is one of the tragic stories in the history of trade agreements. In the wee hours of the morning our negotiators bargained